

## **PRE-COURSE WORK ASSIGNMENT**

<b>COURSE:</b>	Fire Program Management, M-581
<b>LESSON:</b>	C - All-Risk
<b>UNIT:</b>	4- Program Implementation
<b>SUGGESTED TIME:</b>	2 hours
<b>EQUIPMENT:</b>	Internet access, Department/Agency Manuals and Handbooks
<b>MATERIALS:</b>	Pre-course Work Assignment
<b>OBJECTIVES:</b>	Upon completion of the pre-course work, participants will be able to: <ol style="list-style-type: none"><li>1. Locate and describe the components of the National Response Plan (NRP).</li><li>2. Locate and reference the NRP authorities and references contained in the NRP Base Plan.</li><li>3. Locate and reference Agency Emergency Authorities.</li></ol>

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## **M-581 Fire Program Management**

### **Pre-Course Work – 4C**

Due to NAFRI by April 6, 2005

Name: \_\_\_\_\_

Email: \_\_\_\_\_

Work phone: \_\_\_\_\_

#### **I. ACTIVITY 1**

Viewing the National Response Plan and becoming familiar with the components of the plan.

##### **A. INTRODUCTION**

The web site below list National Response Plan (NRP) links on the Department of Homeland Security web page. This activity will give students an opportunity to:

1. Become familiar with the components of the NRP.
2. Download and print the NRP and annexes for future use and reference.

##### **B. ASSIGNMENT 1**

1. Access the National Response Plan through the web site listed below and become familiar with the components of the plan.  
[http://www.dhs.gov/dhspublic/interapp/editorial/editorial\\_0566.xml](http://www.dhs.gov/dhspublic/interapp/editorial/editorial_0566.xml)
2. Review Letter of Agreement signed by all Federal Departments and Agencies.
3. Review Appendix 3 of the Base Plan. Become familiar with the Statutes and Regulations, Executive Orders and Presidential Directives contained in the NRP.
4. Review the Emergency Support Function Annex Introduction.

## **M-581 Fire Program Management**

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Work phone: \_\_\_\_\_

## **II. ACTIVITY 2**

Viewing your agency's emergency authorities on the USFS or DOI web site or in Department/Agency Manuals and Handbooks.

### **A. INTRODUCTION**

Emergency Operations Authorities and planning guidance are contained in Agency Manuals and Handbooks. This activity will familiarize you with where they are located and their content.

### **B. ASSIGNMENT 2**

1. Access your agency's emergency authorities on the USFS or DOI web page or in Department/Agency Manuals and Handbooks.
2. Become familiar with available emergency authorities and planning guidance for emergency response activities.



**USDA Forest Service  
Fire and Aviation Management  
Briefing Paper**



Date: December 3, 2004

**Topic:** National Response Plan (NRP)

**Issue:** Forest Service (FS) responsibilities in the NRP

**Background:** The Homeland Security Act and Homeland Security Presidential Directive #5 (HSPD-5) mandated the development of a National Response Plan (NRP) predicated on the new National Incident Management System (NIMS). The NRP and NIMS are intended to provide the structure that coordinates the capabilities and resources of the federal government and private sector into a unified national approach to emergency management. The NRP replaces the Federal Response Plan (FRP).

**Key Points:**

The NRP consists of the following sections:

- The Basic Plan provides the structure and the process for a national approach to incident management. It includes planning assumptions, concepts of operations, incident management actions, roles and responsibilities, authorities and implementation guidance.
- Emergency Support Function (ESF) Annexes provide detailed descriptions of the mission, policies, structure and responsibilities of Federal agencies for coordinating resources and support.
- Support Annexes provide guidance and describe functional processes and specific administrative requirements needed to implement NRP incident management objectives.
- Incident Annexes describe the mission, policies, concepts of operations, and responsibilities in specific Incidents of National Significance scenarios.

The FS is the primary agency for Emergency Support Function #4 - Firefighting.

ESF #4 - Firefighting manages and coordinates firefighting activities, including the detection and suppression of fires on Federal lands, and provides personnel, equipment, and supplies in support of State, local, and tribal agencies involved in rural and urban fire fighting operations.

In addition, the FS is a support agency for 11 of the 15 Emergency Support Functions in the NRP.

The following attachment describes the ESF support activities the FS may be tasked to provide during a national emergency and the information contained within the Support and Incident annex sections of the NRP.

**Contact:** John Schulte, Disaster and Emergency Operations, 505-842-3252

## **National Response Plan (NRP), Emergency Support Function (ESF) Annexes**

The ESF's provide the structure for coordinating Federal interagency support for Incidents of National Significance. The ESF structure includes mechanisms used to provide Federal support to States and Federal-to-Federal support, both for declared disasters and emergencies under the Stafford Act and for non-Stafford Act incidents.

**The FS support responsibilities for the following Emergency Support Functions are:**

### **Emergency Support Function #1 – Transportation**

- As a support agency, FS may be tasked to provide staffing to the National Response Coordination Center (NRCC) ESF #1 and the Regional Response Coordination Center (RRCC) ESF #1 (air space coordinator, aviation management specialist, etc) when requested. In addition, FS may be requested to provide transportation assets when FS assets are the most effective method.
- No change for FS from the Federal Response Plan (FRP).
- DOI is also listed as a support agency. DOI may be tasked to provide staffing, transportation assets, support resources (mechanics, pilots etc.) and aviation safety teams.

### **Emergency Support Function #2 – Communications**

- As support agencies, FS and DOI may be tasked to provide telecommunications support to ESF #2 through assets located at the National Interagency Fire Center. Support services include: Providing radio communications systems for support of incident response operations; Provide engineers, technical personnel, and liaison staff; Provide National Interagency Radio Support systems for use by damage reconnaissance teams to report information from the incident area to the Joint Field Office (JFO); Provide a communications officer to accompany radio systems for the purpose of user training and operator maintenance indoctrination; and Provide additional radio systems required for the establishment of a JFO radio net.
- No change for FS from the FRP.

### **Emergency Support Function #3 – Public Works and Engineering**

- As a support agency, FS may be tasked to provide engineering and contracting/procurement personnel and equipment to assist in emergency removal of debris, demolition, repair of roads and bridges, temporary repair of essential public facilities, and water supply.
- No change for FS from the FRP.
- DOI is also a support to this ESF under the NRP and may be tasked for similar support.

### **Emergency Support Function #5 – Emergency Management (new functions)**

- All federal agencies are listed as support agencies to this ESF. Support agencies may be tasked to provide personnel to the Emergency Response Team (ERT), JFO, RRCC, or NRCC, and to assist ESF operations and provide reports to ESF #5.
- This is a change from the FRP. Impacts to the FS are unknown at this time as this ESF has not been fully developed at FEMA.

#### **Emergency Support Function #6 – Mass Care, Housing, and Human Services**

- As a support agency, FS may be tasked to provide available departmental resources (e.g., cots, blankets, sleeping bags, personnel) for shelters and logistical guidance and support.
- No change for FS from the FRP.
- DOI is listed as a support agency to provide similar items.

#### **Emergency Support Function #7 – Resource Support**

- As a support agency, FS may be tasked to provide staff and support for mobilization centers.
- No change for FS from the FRP.
- DOI is not listed as a support agency.

#### **Emergency Support Function #8 – Public Health and Medical Services**

- As a support agency, FS may be tasked to provide personnel, equipment, and supplies to support deployed Federal health and medical teams in a disaster area.
- No change for FS from the FRP.
- DOI is not listed as a support agency.

#### **Emergency Support Function #9 – Urban Search and Rescue (US&R)**

- As a support agency, FS may be tasked to provide equipment and supplies from the Interagency Cache System and to allow use of Interagency Fire Center contract aircraft.
- No change for FS from the FRP.
- DOI is not listed as a support agency.

#### **Emergency Support Function #10 – Oil and Hazardous Materials Response**

- As a support agency, FS may be tasked to provide support activities. Support activities may include: Measure, evaluate, and monitor the impact of the emergency incident on natural resources under USDA's jurisdiction, primarily the national forests; Provide predictions of the effects of pollutants on soil and their movements over and through soil; Assists in developing protective measures and damage assessments; Provide technical assistance and logistical support.
- No change for FS from the FRP.
- DOI is also listed as a support agency to this ESF.

#### **Emergency Support Function #11 – Agriculture and Natural Resources (new functions)**

- FS is not addressed as a support agency for this ESF although we may be tasked by USDA for assistance.
- DOI is listed as a support agency to this ESF. DOI may be tasked to provide Incident Management Teams in support of a response involving Natural and Cultural Resources and Historic Properties (NCH).
- These are new additions to this ESF under the NRP

#### **Emergency Support Function #12 – Energy**

- FS is not addressed as a support agency for this ESF.
- DOI is listed as a support agency to this ESF.

### **Emergency Support Function #13 – Public Safety and Security (new ESF)**

- FS may be tasked to provide trained personnel and security resources, and, as appropriate, Federal public safety and security authorities for areas under their jurisdiction.
- This is a new ESF under the NRP.
- DOI is listed as a support agency to provide similar items.

### **Emergency Support Function #14 – Long-Term Community Recovery and Mitigation (new ESF)**

- FS is not addressed as a support agency for this ESF.
- This is a new ESF under the NRP.
- DOI is listed as a support agency to this ESF.

### **Emergency Support Function #15 – External Communications (new ESF)**

- Depending on the nature, and scope of the incident, all Federal Departments and Agencies support the NRP and are responsible for providing appropriate support for ESF #15 as required.
- This is a new ESF under the NRP. Impacts to the FS are unknown at this time as this ESF has not been fully developed at FEMA.

## **National Response Plan (NRP), Support Annexes**

The Support Annexes describe the framework through which Federal departments and agencies coordinate incident management. The actions described in the Support Annexes are not limited to particular types of events but are overarching in nature and applicable to nearly every type of incident. The support annexes address the following areas:

1. **Financial Management:** Provides basic financial management guidance for all participants in NRP activities.
2. **International Coordination:** Provides guidance for international coordination in support of the Federal Government's response to a domestic Incident of National Significance.
3. **Logistics Management:** Provides an overview of the overall logistics management function for Incidents of National Significance.
  - FS is addressed in this annex as a support agency to logistics activities at Mobilization Centers.
4. **Private-Sector Coordination:** Describes the policies, responsibilities for Federal incident management activities involving the private sector during Incidents of National Significance.
5. **Public Affairs:** Describes the interagency policies and procedures used to mobilize Federal assets to coordinate messages to the public in response to Incidents of National Significance.
6. **Science and Technology:** Describes the national framework through which DHS-Science and Technology Directorate (DHS/S&T) coordinates with other Federal agencies.
7. **Tribal Relations:** Describes the policies and responsibilities for coordinating Federal incident management activities with tribal governments and communities during Incidents of National Significance.
8. **Volunteer and Donations Management:** Describes the coordinating processes used to ensure utilization of unaffiliated volunteers and unsolicited donated goods during Incidents of National Significance.

9. **Worker Safety and Health:** Provides guidelines for implementing worker safety and health support functions during Incidents of National Significance.

### **National Response Plan (NRP), Incident Annexes**

The Incident Annexes address contingency or hazard situations requiring specialized application of the NRP. The Incident Annexes address the following situations:

1. **Biological Incident:** Outline the actions and responsibilities associated with a disease outbreak of known or unknown origin requiring Federal assistance.
2. **Catastrophic Incident:** Establishes the strategy for implementing and coordinating a national response to a catastrophic incident. A more detailed and operationally specific NRP Catastrophic Incident Supplement (NRP-CIS) that is designated “For Official Use Only” will be approved and published independently of the NRP Base Plan and annexes.
  - FS is addressed in the NRP-CIS. Response activities and responsibilities include mobilization of IMT’s, sourcing of agency owned aircraft, activating Continuity of Operations Plan (COOP) and conducting Homeland Security Advisory System (HSAS) Code Red requirements.
3. **Cyber Incident:** Discusses policies and responsibilities for a cyber Incidents of National Significance impacting critical national processes and the national economy.
4. **Food and Agriculture Incident:** (not published at this time.)
5. **Nuclear/Radiological Incident:** Provides an organized and integrated capability for a response by Federal agencies to terrorist incidents involving nuclear or radioactive materials.
6. **Oil and Hazardous Materials Incident:** Describes roles and responsibilities for managing oil and hazardous materials incidents.
7. **Terrorism Incident/Law Enforcement and Investigation:** Describes the Federal law enforcement and investigative response to all threats or acts of terrorism within the United States.



# Letter of Agreement

The National Response Plan (NRP) is an all-discipline, all-hazards plan that establishes a single, comprehensive framework for the management of domestic incidents. It provides the structure and mechanisms for the coordination of Federal support to State, local, and tribal incident managers and for exercising direct Federal authorities and responsibilities. The NRP assists in the important homeland security mission of preventing terrorist attacks within the United States; reducing the vulnerability to all natural and manmade hazards; and minimizing the damage and assisting in the recovery from any type of incident that occurs.

By signing this letter of agreement, Federal departments and agencies and other organizations commit to:

- Supporting NRP concepts, processes, and structures and carrying out their assigned functional responsibilities to ensure effective and efficient incident management, including designating representatives to staff interagency coordinating structures, as required;
- Agreeing to the terms and conditions, as if separately signed, in the "Memorandum of Agreement: Mutual Aid for Incidents of National Significance (non-Stafford Act)," set forth in the Financial Management Support Annex, Attachment 3, December 2004, in the NRP (this provision is applicable only to Federal departments and agencies);
- Providing cooperation, resources, and support to the Secretary of Homeland Security in the implementation of the NRP, as appropriate and consistent with their own authorities and responsibilities;
- Cooperating with appropriate Federal incident management leadership including the Principal Federal Official, Federal Coordinating Officer, and Federal Resource Coordinator, as appropriate and consistent with their own authorities and responsibilities, in order to enable effective and efficient incident management;
- Modifying existing interagency and agency incident management and emergency response plans to facilitate compliance with the NRP;
- Forming and maintaining incident management partnerships with State, local, tribal, and regional entities, the private sector, and nongovernmental organizations;
- Utilizing department- and agency-specific authorities, resources, and programs to facilitate incident management activities in accordance with the NRP; and
- Developing, exercising, and refining headquarters and regional capabilities to ensure sustained operational readiness in support of the NRP.

Signatory departments and agencies follow.

## Signatories

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Ann M. Veneman  
Secretary  
Department of Agriculture



Donald L. Evans  
Secretary  
Department of Commerce



Donald H. Rumsfeld  
Secretary  
Department of Defense



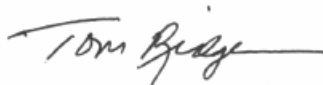
Rod Paige  
Secretary  
Department of Education



Spencer Abraham  
Secretary  
Department of Energy



Tommy G. Thompson  
Secretary  
Department of Health and Human Services



Tom Ridge  
Secretary  
Department of Homeland Security



Alphonso Jackson  
Secretary  
Department of Housing and Urban Development



Gale A. Norton  
Secretary  
Department of the Interior



John Ashcroft  
Attorney General  
Department of Justice



Elaine L. Chao  
Secretary  
Department of Labor



Colin L. Powell  
Secretary  
Department of State



Norman Y. Mineta  
Secretary  
Department of Transportation



John W. Snow  
Secretary  
Department of the Treasury



Anthony J. Principi  
Secretary  
Department of Veterans Affairs



Porter J. Goss  
Director of Central Intelligence  
Central Intelligence Agency



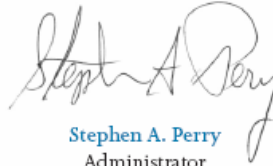
Michael O. Leavitt  
Administrator  
Environmental Protection Agency



Robert S. Mueller, III  
Director  
Federal Bureau of Investigation



Michael Powell  
Chairman  
Federal Communications Commission



Stephen A. Perry  
Administrator  
General Services Administration



Sean O'Keefe  
Administrator  
National Aeronautics and Space Administration



Ellen Engleman Conners  
Chairman  
National Transportation Safety Board



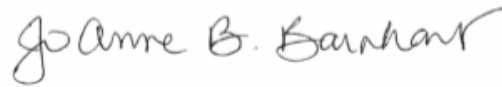
Nils J. Diaz  
Chairman  
Nuclear Regulatory Commission



Kay Coles James  
Director  
Office of Personnel Management



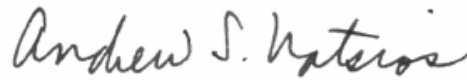
Hector V. Barreto  
Administrator  
Small Business Administration



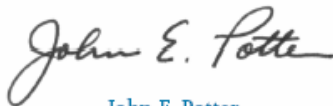
Jo Anne B. Barnhart  
Commissioner  
Social Security Administration




Glenn L. McCullough, Jr.  
Chairman  
Tennessee Valley Authority



Andrew S. Natsios  
Administrator  
U.S. Agency for International Development



John E. Potter  
Postmaster General and Chief Executive Officer  
U.S. Postal Service



Marsha J. Evans  
President and Chief Executive Officer  
American Red Cross



David Eisner  
Chief Executive Officer  
Corporation for National and Community Service



S. Jane Morgan  
President  
National Voluntary Organizations Active in Disaster